1	ENROLLED
2	н. в. 2508
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4	(By Mr. Speaker, (Mr. Thompson) and Delegate Armstead)
5	[By Request of the Executive]
6	[Passed April 12, 2013; in effect ninety days from passage.]
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10	AN ACT to amend and reenact $\$7-22-7$ of the Code of West Virginia,
11	1931, as amended; and to amend and reenact $\$8-38-7$ of said
12	code, all relating to the amount of capital investment
13	required as a prerequisite to approval of an economic
14	opportunity development district project; increasing the
15	capital investment threshold amount from more than \$25 million
16	to more than \$75 million for development expenditures proposed
17	to be made in county economic opportunity development
18	districts and in municipal economic opportunity development
19	districts in the first twenty-four months following their
20	creation; and increasing the capital investment threshold
21	amount from more than \$25 million to more than \$75 million for
22	development expenditures in a project involving remediation to
23	be made in county economic opportunity development districts
24	and in municipal economic opportunity development districts in

- 1 the first forty-eight months following their creation.
- 2 Be it enacted by the Legislature of West Virginia:
- 3 That §7-22-7 of the Code of West Virginia, 1931, as amended,
- 4 be amended and reenacted; and that §8-38-7 of said code be amended
- 5 and reenacted, all to read as follows:
- 6 CHAPTER 7. COUNTY COMMISSIONS AND OFFICERS.
- 7 ARTICLE 22. COUNTY ECONOMIC OPPORTUNITY DEVELOPMENT DISTRICTS.
- 8 §7-22-7. Application to Development Office for approval of an
- 9 economic opportunity development district project.
- 10 (a) General. -- The Development Office shall receive and act
- 11 on applications filed with it by county commissions pursuant to
- 12 section six of this article. Each application must include:
- 13 (1) A true copy of the notice described in section six of this 14 article;
- 15 (2) The total cost of the project;
- 16  $\qquad$  (3) A reasonable estimate of the number of months needed to
- 17 complete the project;
- 18 (4) A general description of the capital improvements,
- 19 additional or extended services and other proposed development
- 20 expenditures to be made in the district as part of the project;
- 21 (5) A description of the proposed method of financing the
- 22 development expenditures, together with a description of the
- 23 reserves to be established for financing ongoing development

- 1 expenditures necessary to permanently maintain the optimum economic
- 2 viability of the district following its inception: Provided, That
- 3 the amounts of the reserves may not exceed the amounts that would
- 4 be required by prevailing commercial capital market considerations;
- 5 (6) A description of the sources and anticipated amounts of
- 6 all financing, including, but not limited to, proceeds from the
- 7 issuance of any bonds or other instruments, revenues from the
- 8 special district excise tax and enhanced revenues from property
- 9 taxes and fees;
- 10 (7) A description of the financial contribution of the county
- 11 commission to the funding of development expenditures;
- 12 (8) Identification of any businesses that the county
- 13 commission expects to relocate their business locations from the
- 14 district to another place in the state in connection with the
- 15 establishment of the district or from another place in this state
- 16 to the district: Provided, That for purposes of this article, any
- 17 entities shall be designated "relocated entities";
- 18 (9) Identification of any businesses currently conducting
- 19 business in the proposed economic opportunity development district
- 20 that the county commission expects to continue doing business there
- 21 after the district is created;
- 22 (10) A good faith estimate of the aggregate amount of
- 23 consumers sales and service tax that was actually remitted to the
- 24 Tax Commissioner by all business locations identified as provided

- 1 in subdivisions (8) and (9) of this subsection with respect to 2 their sales made and services rendered from their then current 3 business locations that will be relocated from, or to, or remain in 4 the district, for the twelve full calendar months next preceding 5 the date of the application: *Provided*, That for purposes of this 6 article, the aggregate amount is designated as "the base tax
- 8 (11) A good faith estimate of the gross annual district tax 9 revenue amount;

7 revenue amount":

- 10 (12) The proposed application of any surplus from all funding
  11 sources to further the objectives of this article;
- (13) The Tax Commissioner's certification of: (i) The amount of consumers sales and service taxes collected from businesses located in the economic opportunity district during the twelve calendar months preceding the calendar quarter during which the application will be submitted to the Development Office; (ii) the estimated amount of economic opportunity district excise tax that will be collected during the first twelve months after the month in which the Tax Commissioner would first begin to collect that tax; and (iii) the estimated amount of economic opportunity district excise tax that will be collected during the first thirty-six months after the month in which the Tax Commissioner would first begin to collect that tax; and
- 24 (14) Any additional information the Development Office may

1 require.

10 private;

- 2 (b) Review of applications. -- The Development Office shall
- 3 review all project proposals for conformance to statutory and
- 4 regulatory requirements, the reasonableness of the project's budget
- 5 and timetable for completion and the following criteria:
- 6 (1) The quality of the proposed project and how it addresses 7 economic problems in the area in which the project will be located;
- 8 (2) The merits of the project determined by a cost-benefit 9 analysis that incorporates all costs and benefits, both public and
- 11 (3) Whether the project is supported by significant private 12 sector investment and substantial credible evidence that, but for 13 the existence of sales tax increment financing, the project would 14 not be feasible;
- 15 (4) Whether the economic opportunity district excise tax 16 dollars will leverage or be the catalyst for the effective use of 17 private, other local government, state or federal funding that is 18 available;
- 19 (5) Whether there is substantial and credible evidence that 20 the project is likely to be started and completed in a timely 21 fashion:
- (6) Whether the project will, directly or indirectly, improve
  the opportunities in the area where the project will be located for
  the successful establishment or expansion of other industrial or

1 commercial businesses;

- 2 (7) Whether the project will, directly or indirectly, assist
- 3 in the creation of additional long-term employment opportunities in
- 4 the area and the quality of jobs created in all phases of the
- 5 project, to include, but not be limited to, wages and benefits;
- 6 (8) Whether the project will fulfill a pressing need for the
- 7 area, or part of the area, in which the economic opportunity
- 8 district is located;
- 9 (9) Whether the county commission has a strategy for economic
- 10 development in the county and whether the project is consistent
- 11 with that strategy;
- 12 (10) Whether the project helps to diversify the local economy;
- 13 (11) Whether the project is consistent with the goals of this
- 14 article;
- 15 (12) Whether the project is economically and fiscally sound
- 16 using recognized business standards of finance and accounting; and
- 17 (13) (A) The ability of the county commission and the project
- 18 developer or project team to carry out the project: Provided, That
- 19 no project may be approved by the Development Office unless the
- 20 amount of all development expenditures proposed to be made in the
- 21 first twenty-four months following the creation of the district
- 22 results in capital investment of more than \$75 million in the
- 23 district and the county submits clear and convincing information,
- 24 to the satisfaction of the Development Office, that the investment

- 1 will be made if the Development Office approves the project and the
- 2 Legislature authorizes the county commission to levy an excise tax
- 3 on sales of goods and services made within the economic opportunity
- 4 district as provided in this article.
- 5 (B) Notwithstanding any provision of paragraph (A) of this 6 subdivision to the contrary, no project involving remediation may
- 7 be approved by the Development Office unless the amount of all
- 8 development expenditures proposed to be made in the first
- 9 forty-eight months following the creation of the district results
- 10 in capital investment of more than \$75 million in the district. In
- 11 addition to the remaining provisions of paragraph (A) of this
- 12 subdivision the Development Office may not approve a project
- 13 involving remediation authorized under section five of this article
- 14 unless the county commission submits clear and convincing
- 15 information, to the satisfaction of the Development Office, that
- 16 the proposed remediation expenditures to be financed by the
- 17 issuance of bonds or notes pursuant to section sixteen of this
- 18 article do not constitute more than twenty-five percent of the
- 19 total development expenditures associated with the project.
- 20 (c) Additional criteria. -- The Development Office may
- 21 establish other criteria for consideration when approving the
- 22 applications.
- 23 (d) Action on the application. -- The Executive Director of
- 24 the Development Office shall act to approve or not approve any

- 1 application within thirty days following the receipt of the
- 2 application or the receipt of any additional information requested
- 3 by the Development Office, whichever is the later.
- 4 (e) Certification of project. -- If the Executive Director of
- 5 the Development Office approves a county's economic opportunity
- 6 district project application, he or she shall issue to the county
- 7 commission a written certificate evidencing the approval.
- The certificate shall expressly state a base tax revenue 9 amount, the gross annual district tax revenue amount and the 10 estimated net annual district tax revenue amount which, for 11 purposes of this article, is the difference between the gross 12 annual district tax revenue amount and the base tax revenue amount, 13 all of which the Development Office has determined with respect to 14 the district's application based on any investigation it considers 15 reasonable and necessary, including, but not limited to, any 16 relevant information the Development Office requests from the Tax 17 Commissioner and the Tax Commissioner provides to the Development 18 Office: Provided, That in determining the net annual district tax 19 revenue amount, the Development Office may not use a base tax 20 revenue amount less than that amount certified by the Tax 21 Commissioner but, in lieu of confirmation from the Tax Commissioner 22 of the gross annual district tax revenue amount, the Development 23 Office may use the estimate of the gross annual district tax 24 revenue amount provided by the county commission pursuant to

1 subsection (a) of this section.

(f) Certification of enlargement of geographic boundaries of previously certified district. -- If the Executive Director of the Development Office approves a county's economic opportunity district project application to expand the geographic boundaries of a previously certified district, he or she shall issue to the county commission a written certificate evidencing the approval.

The certificate shall expressly state a base tax revenue

9 amount, the gross annual district tax revenue amount and the 10 estimated net annual district tax revenue amount which, for 11 purposes of this article, is the difference between the gross 12 annual district tax revenue amount and the base tax revenue amount, 13 all of which the Development Office has determined with respect to 14 the district's application based on any investigation it considers 15 reasonable and necessary, including, but not limited to, any 16 relevant information the Development Office requests from the Tax 17 Commissioner and the Tax Commissioner provides to the Development 18 Office: Provided, That in determining the net annual district tax 19 revenue amount, the Development Office may not use a base tax 20 revenue amount less than that amount certified by the Tax 21 Commissioner but, in lieu of confirmation from the Tax Commissioner 22 of the gross annual district tax revenue amount, the Development 23 Office may use the estimate of the gross annual district tax 24 revenue amount provided by the county commission pursuant to

- 1 subsection (a) of this section.
- 2 (g) Promulgation of rules. -- The Executive Director of the
- 3 Development Office may promulgate rules to implement the economic
- 4 opportunity development district project application approval
- 5 process and to describe the criteria and procedures it has
- 6 established in connection therewith. These rules are not subject
- 7 to the provisions of chapter twenty-nine-a of this code but shall
- 8 be filed with the Secretary of State.
- 9 CHAPTER 8. MUNICIPAL CORPORATIONS.
- 10 ARTICLE 38. MUNICIPAL ECONOMIC OPPORTUNITY DEVELOPMENT DISTRICTS.
- 11 §8-38-7. Application to Development Office for approval of an
- economic opportunity development district project.
- 13 (a) General. -- The Development Office shall receive and act
- 14 on applications filed with it by municipalities pursuant to section
- 15 six of this article. Each application must include:
- 16 (1) A true copy of the notice described in section six of this
- 17 article;
- 18 (2) The total cost of the project;
- 19 (3) A reasonable estimate of the number of months needed to
- 20 complete the project;
- 21 (4) A general description of the capital improvements,
- 22 additional or extended services and other proposed development
- 23 expenditures to be made in the district as part of the project;

(5) A description of the proposed method of financing the 2 development expenditures, together with a description of the 3 reserves to be established for financing ongoing development 4 expenditures necessary to permanently maintain the optimum economic 5 viability of the district following its inception: Provided, That 6 the amounts of the reserves may not exceed the amounts that would

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- 7 be required by prevailing commercial capital market considerations;
- (6) A description of the sources and anticipated amounts of 9 all financing, including, but not limited to, proceeds from the 10 issuance of any bonds or other instruments, revenues from the 11 special district excise tax and enhanced revenues from property 12 taxes and fees:
- (7) A description of the financial contribution of the 13 14 municipality to the funding of development expenditures;
- 15 (8) Identification of any businesses that the municipality 16 expects to relocate their business locations from the district to 17 another place in the state in connection with the establishment of 18 the district or from another place in this state to the district: 19 Provided, That for purposes of this article, any entities shall be 20 designated "relocated entities";
- 21 (9) Identification of any businesses currently conducting 22 business in the proposed economic opportunity development district 23 that the municipality expects to continue doing business there 24 after the district is created;

- 1 (10) A good faith estimate of the aggregate amount of 2 consumers sales and service tax that was actually remitted to the 3 Tax Commissioner by all business locations identified as provided 4 in subdivisions (8) and (9) of this subsection with respect to 5 their sales made and services rendered from their then current 6 business locations that will be relocated from, or to, or remain in 7 the district for the twelve full calendar months next preceding the 8 date of the application: *Provided*, That for purposes of this 9 article, the aggregate amount is designated as "the base tax 10 revenue amount";
- 11 (11) A good faith estimate of the gross annual district tax 12 revenue amount;
- 13 (12) The proposed application of any surplus from all funding 14 sources to further the objectives of this article;
- (13) The Tax Commissioner's certification of: (i) The amount of consumers sales and service taxes collected from businesses located in the economic opportunity district during the twelve alendar months preceding the calendar quarter during which the application will be submitted to the Development Office; (ii) the estimated amount of economic opportunity district excise tax that will be collected during the first twelve months after the month in which the Tax Commissioner would first begin to collect that tax; and (iii) the estimated amount of economic opportunity district excise tax that will be collected during the first thirty-six

- 1 months after the month in which the Tax Commissioner would first
- 2 begin to collect that tax; and
- 3 (14) Any additional information the Development Office may 4 require.
- 5 (b) Review of applications. -- The Development Office shall
- 6 review all project proposals for conformance to statutory and
- 7 regulatory requirements, the reasonableness of the project's budget
- 8 and timetable for completion and the following criteria:
- 9 (1) The quality of the proposed project and how it addresses
- 10 economic problems in the area in which the project will be located;
- 11 (2) The merits of the project determined by a cost-benefit
- 12 analysis that incorporates all costs and benefits, both public and
- 13 private;
- 14 (3) Whether the project is supported by significant private
- 15 sector investment and substantial credible evidence that, but for
- 16 the existence of sales tax increment financing, the project would
- 17 not be feasible;
- 18 (4) Whether the economic opportunity development district
- 19 excise tax dollars will leverage or be the catalyst for the
- 20 effective use of private, other local government, state or federal
- 21 funding that is available;
- 22 (5) Whether there is substantial and credible evidence that
- 23 the project is likely to be started and completed in a timely
- 24 fashion;

- 1 (6) Whether the project will, directly or indirectly, improve
- 2 the opportunities in the area where the project will be located for
- 3 the successful establishment or expansion of other industrial or
- 4 commercial businesses;
- 5 (7) Whether the project will, directly or indirectly, assist
- 6 in the creation of additional long-term employment opportunities in
- 7 the area and the quality of jobs created in all phases of the
- 8 project, to include, but not be limited to, wages and benefits;
- 9 (8) Whether the project will fulfill a pressing need for the
- 10 area, or part of the area, in which the economic opportunity
- 11 district is located: Provided, That the Development Office should
- 12 consider whether the economic development project is large enough
- 13 to require that it contain a mixed use development provision
- 14 consisting of a housing component with at least ten percent of
- 15 housing units in the district allocated for affordable housing;
- 16 (9) Whether the municipality has a strategy for economic
- 17 development in the municipality and whether the project is
- 18 consistent with that strategy;
- 19 (10) Whether the project helps to diversify the local economy;
- 20 (11) Whether the project is consistent with the goals of this
- 21 article;
- 22 (12) Whether the project is economically and fiscally sound
- 23 using recognized business standards of finance and accounting; and
- 24 (13) (A) The ability of the municipality and the project

1 developer or project team to carry out the project: *Provided*, That
2 no project may be approved by the Development Office unless the
3 amount of all development expenditures proposed to be made in the
4 first twenty-four months following the creation of the district
5 results in capital investment of more than \$75 million in the
6 district and the municipality submits clear and convincing
7 information, to the satisfaction of the Development Office, that
8 the investment will be made if the Development Office approves the
9 project and the Legislature authorizes the municipality to levy an
10 excise tax on sales of goods and services made within the economic
11 opportunity development district as provided in this article.

(B) Notwithstanding any provision of paragraph (A) of this subdivision to the contrary, no project involving remediation may the approved by the Development Office unless the amount of all development expenditures proposed to be made in the first forty-eight months following the creation of the district results in capital investment of more than \$75 million in the district. In addition to the remaining provisions of paragraph (A) of this subdivision the Development Office may not approve a project involving remediation authorized under section five of this article unless the municipality submits clear and convincing information, to the satisfaction of the Development Office, that the proposed remediation expenditures to be financed by the issuance of bonds or notes pursuant to section sixteen of this article do not constitute

- 1 more than twenty-five percent of the total development expenditures
- 2 associated with the project.
- 3 (c) Additional criteria. -- The Development Office may
- 4 establish other criteria for consideration when approving the
- 5 applications.
- 6 (d) Action on the application. -- The Executive Director of
- 7 the Development Office shall act to approve or not approve any
- 8 application within thirty days following the receipt of the
- 9 application or the receipt of any additional information requested
- 10 by the Development Office, whichever is the later.
- 11 (e) Certification of project. -- If the Executive Director of
- 12 the Development Office approves a municipality's economic
- 13 opportunity district project application, he or she shall issue to
- 14 the municipality a written certificate evidencing the approval.
- The certificate shall expressly state a base tax revenue
- 16 amount, the gross annual district tax revenue amount and the
- 17 estimated net annual district tax revenue amount which, for
- 18 purposes of this article, is the difference between the gross
- 19 annual district tax revenue amount and the base tax revenue amount,
- 20 all of which the Development Office has determined with respect to
- 21 the district's application based on any investigation it considers
- 22 reasonable and necessary, including, but not limited to, any
- 23 relevant information the Development Office requests from the Tax
- 24 Commissioner and the Tax Commissioner provides to the Development

- 1 Office: Provided, That in determining the net annual district tax
  2 revenue amount, the Development Office may not use a base tax
  3 revenue amount less than that amount certified by the Tax
  4 Commissioner but, in lieu of confirmation from the Tax Commissioner
  5 of the gross annual district tax revenue amount, the Development
  6 Office may use the estimate of the gross annual district tax
  7 revenue amount provided by the municipality pursuant to subsection
  8 (a) of this section.
- 9 (f) Certification of enlargement of geographic boundaries of 10 previously certified district. -- If the Executive Director of the 11 Development Office approves a municipality's economic opportunity 12 district project application to expand the geographic boundaries of 13 a previously certified district, he or she shall issue to the 14 municipality a written certificate evidencing the approval.
- The certificate shall expressly state a base tax revenue amount, the gross annual district tax revenue amount and the estimated net annual district tax revenue amount which, for purposes of this article, is the difference between the gross annual district tax revenue amount and the base tax revenue amount, all of which the Development Office has determined with respect to the district's application based on any investigation it considers reasonable and necessary, including, but not limited to, any relevant information the Development Office requests from the Tax Commissioner and the Tax Commissioner provides to the Development

- 1 Office: Provided, That in determining the net annual district tax
  2 revenue amount, the Development Office may not use a base tax
  3 revenue amount less than that amount certified by the Tax
  4 Commissioner, but, in lieu of confirmation from the Tax
  5 Commissioner of the gross annual district tax revenue amount, the
  6 Development Office may use the estimate of the gross annual
  7 district tax revenue amount provided by the municipality pursuant
  8 to subsection (a) of this section.
- 9 (g) Promulgation of rules. -- The Executive Director of the
  10 Development Office may promulgate rules to implement the economic
  11 opportunity development district project application approval
  12 process and to describe the criteria and procedures it has
  13 established in connection therewith. These rules are not subject
  14 to the provisions of chapter twenty-nine-a of this code but shall
  15 be filed with the Secretary of State.